

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 ERDA-05 CIAE-00 H-02

INR-07 IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-03

PRS-01 SAJ-01 SAM-01 SP-02 SS-15 TRSE-00 NSC-05 SSO-00

NSCE-00 USIE-00 INRE-00 ERDE-00 /082 W
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O R 051253Z AUG 75 ZFF-4

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3014

SECDEF WASHDC IMMEDIATE

INF USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 4096

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: OPTION III: SPC MEETING AUGUST 4

REF: A) USNATO 3970 DTG 291355Z JUL 75; B) USNATO 3985 DTG 291832Z
JUL 75; C) USNATO 3982 DTG 291735Z JUL 75; D) USNATO
4037 DTG 311750Z JUL 75; E) STATE 182353; F) STATE 182851;
G) STATE 180561

BEGIN SUMMARY: THE SPC RETURNED TO DRAFT GUIDANCE AND SUPPLEMENT
(REFS A, B AND C) ON OPTION III ON AUGUST 4. MEETING PRODUCED NO
ELIMINATION OF BRACKETS, EXCEPT FOR AGREEMENT ON THE NEW
BELGIAN COMPROMISE LANGUAGE FOR THE SECOND CHAPEAU OF PARA 1
OF THE GUIDANCE. BELGIAN, CANADIAN AND ITALIAN REPS ARGUED
SPC HAD GONE AS FAR AS IT COULD BEFORE MID-AUGUST RECESS, BUT
AT US AND DUTCH REQUEST, SPC WILL MEET ON THURSDAY, AUGUST
7 AS SCHEDULED. IT IS NOW VIRTUALLY CERTAIN THAT SPC WILL RECESS
UNTIL MONDAY, AUGUST 25. MAIN DEVELOPMENT AT THIS MEETING WAS A DUTCH
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STATEMENT THAT ALLIES SHOULD NOT FORECLOSE POSSIBILITY OF FURTHER
REDUCTIONS OF NUCLEAR ELEMENTS, OR NON-US ALLIED EQUIPMENT
REDUCTIONS IN PHASE II. DUTHC OFFERED AMENDMENTS TO GUIDANCE
AND SUPPLEMENT TO MAKE CLEAR SUCH REDUCTIONS WERE EXCLUDED

"IN EXCHANGE FOR WESTERN PHASE I OBJECTIVES." ALSO OF INTEREST WAS FRG STATEMENT, IN PRESPONSE TO US REMARKS AT PREVIOUS MEETING, THAT THERE NEED NOT BE "AGREEMENT" WITH THE EAST ON ILLUSTRATIVE LEVEL OF COLLECTIVE COMMON CEILING. THERE COULD INSTEAD BE AN UNDERSTANDING ON DECLARATIONS. BONN IS FLEXIBLE ON MODALITIES. END SUMMARY

1. DRAFT GUIDANCE, PARA 1. US REP (PEREZ) AGAIN QUESTIONED, ALONG THE LINES OF PARA 1 REF D, THE FRG WISH TO AMEND THIS PARA TO PROVIDE FOR RETURN TO HOMELANDS OF WITHDRAWN US AND SOVIET FORCES. FRG REP (HOYNCK) SAID HE HAD NOT YET RECEIVED A REPLY FROM BONN ON THE QUESTIONS RAISED ON THIS FRG AMENDMENT AT THE PREVIOUS MEETING.

2. IN THE SAME PARA, THE SPC AGREED TO THE NEW BELGIAN COMPROMISE FOR THE SECOND CHAPEAU, WHICH NOW READS: "THE ALLIES ARE NOW OFFERING THE FOLLOWING, ON CONDITION THAT ALL THE FOREGOING GOALS WILL BE AGREED IN PHASE I OF THE NEGOTIATIONS."

2. DRAFT GUIDANCE, PARA 3. NETHERLANDS REP (BUWALDA) MADE THE FOLLOWING STATEMENT CONCERNING THE BRACKETED "PLUS" ADD-ON TO PARA 3 OF THE DRAFT GUIDANCE, AND THE BRACKETED PARA 3 (BIS) OF THE DRAFT SUPPLEMENT:

BEGIN DUTCH TEXT

THE GERMAN DELEGATION HAS PROPOSED TO INSERT EITHER IN THE GUIDANCE OR, IF THIS IS CONSIDERED MORE APPROPRIATE, IN THE POSITION PAPER, WORDING TO THE EFFECT THAT THE ALLIED OFFER WE ARE NOW DISCUSSING, WILL BE FINAL AND THAT FURTHER REDUCTIONS OF EQUIPMENT, NUCLEAR OR CONVENTIONAL ARE EXCLUDED IN EITHER PHASE I OR PHASE II.

I SHOULD LIKE IT TO MAKE ABSOLUTELY CLEAR THAT WE, TOO, ARE OF THE OPINION THAT THE WEST SHALL NOT CONSIDER ANY FURTHER REDUCTIONS OF EQUIPMENT IN EITHER PHASE IN ORDER TO OBTAIN SECRET

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ITS PHASE I OBJECTIVES. IN OTHER WORDS, THE OFFER WE ARE NOW DISCUSSING, IS THE PRICE WE ARE WILLING TO PAY FOR OUR PHASE I OBJECTIVES AND THIS IS AS FAR AS WE ARE WILLING TO GO.

THE GERMAN PROPOSAL FOR AN ADDITION TO EITHER THE GUIDANCE OR THE POSITION PAPER GOES SLIGHTLY FURTHER THAN THAT. BOTH TEXTS CONVEY THE IMPRESSION THAT THE WEST WILL NOT CONSIDER THE POSSIBILITY OF CHANGES IN ITS NEGOTIATING POSITION AT ANY STAGE IN THE COURSE OF PHASE II NEGOTIATIONS, WHATEVER THE EAST MAY WISH TO OFFER OR WHATEVER THE CIRCUMSTANCES.

I DO NOT BELIEVE, THAT WE COULD OR SHOULD DETERMINE WHAT OUR

GOVERNMENTS SHOULD OR SHOULD NOT ACCEPT IN THE COURSE OF NEGOTIATIONS WHICH MAY TAKE PLACE YEARS FROM NOW.

THE PURPOSE OF THE FOLLOWING AMENDMENTS IS TO REMOVE THIS AMBIGUITY.

PLUS

THE ALLIED NEGOTIATORS, IF AND WHEN PRESSED, SHOULD MAKE IT CLEAR TO THE EASTERN SIDE THAT THIS OFFER IS TO BE UNDERSTOOD AS FINAL, IN THE SENSE THAT NO OTHER OFFER FOR THE REDUCTION OF ANY EQUIPMENT OF ANY KIND CAN BE HOPED FOR IN EITHER PHASE I OR PHASE II FROM EITHER THE UNITED STATES OR ANY OTHER WESTERN PARTICIPANT IN EXCHANGE FOR WESTERN PHASE I OBJECTIVES.

OR

ADDITIONAL ASPECTS OF ALLIED POSITION (SPC(OT)N/2

III REDUCTIONS:

3 (BIS). THE ALLIES AGREE THAT

-THE NUCLEAR REDUCTION PACKAGE CONTAINS ONLY U.S. ELEMENTS;

-THE FOCUS ON PERSONNEL WILL BE MAINTAINED;

1 IN EXCHANGE FOR THE WESTERN PHASE I OBJECTIVES

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THERE WILL BE NO FURTHER REDUCTIONS OF NUCLEAR OR AIR EQUIPMENTS IN THE FIRST OR SECOND PHASE NOR WILL ANY NON-U.S. ALLIED EQUIPMENT BE REDUCED IN PHASE I OR IN PHASE II.
END DUTCH TEXT

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TO SECSTATE WASHDC IMMEDIATE 3015
SECDEF WASHDC IMMEDIATE
INFO USDEL MBFR VIENNA
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
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S E C R E T SECTION 2 OF 2 USNATO 4096

3. FRG REP SAID HE FUND DUTCH INTRODUCTION OF THE PHRASE "IN EXCHANGE FOR WESTERN PHASE I OBJECTIVES" INTO THE "PLUS" ADD-ON TO PARA 3 OF THE GUIDANCE AND INTO PARA 3(BIS) OF THE SUPPLEMENT TO BE UNCLEAR, AND BONN WOULD WISH TO CONSIDER THE MATTER CAREFULLY. UK REP (BAILES) SAID THAT THE PHRASE OPENS UP THE POSSIBILITY OF FURTHER REDUCTIONS OF EQUIPMENT IN EITHER PHASE I OR PHASE II IN EXCHANGE FOR WESTERN PHASE II OBJECTIVES. HE DID NOT THINK UK WOULD BE FRIENDLY TO THIS WORDING. NETHERLANDS REP (MEESMAN) SAID IT WAS NOT INTENTIONAL TO OPEN UP POSSIBILITY OF FURTHER EQUIPMENT REDUCTIONS IN PHASE I FOR PHASE II OBJECTIVES, BUT MAYBE HIS AUTHORITIES WOULD NOT OBJECT TO THIS POSSIBILITY.

4. RE THE FIRST SENTENCE OF PARA 3, BELGIAN REP (BURNY) REITERATED BELGIAN VIEW THAT ALLIES SHOULD NOT PUT FORWARD THE NUMBERS IN THEIR NUCLEAR OFFER AT THE OUTSET, BUT SHOULD AWAIT EASTERN AGREEMENT IN PRINCIPLE TO THE ALLIED PROPOSAL. THIS WAS A MATTER OF STRATEGY, RATHER THAN TACTICS. HE REQUESTED
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THAT "AS REGARDS TACTICS" BE DROPPED, AND "AS SOON AS PRACTICABLE" BE PUT IN BRACKETS. FRG REP REITERATED THE VIEW OF MOST COUNTRIES THAT THE ALLIES NEED TO PUT FORTH THEIR OFFER IN TOTO SO THAT THE OTHER SIDE WILL NOT EXPECT ADDITION OF FURTHER ELEMENTS LATER.

5. RE THE FOURTH SENTENCE OF PARA 3, ITALIAN REP (CIARRAPICO) SAID ITALY NOW SUPPORTS FRG WISH TO STATE THAT THE NEGOTIATIONS SHOULD CONCENTRATE ON GROUND FORCE MANPOWER. (ITALY THUS BECOMES THE ONLY COUNTRY TO SUPPORT FRG ON THIS POINT.)

6. DRAFT GUIDANCE PARAS 4-8, BELGIAN VERSION. US REP DREW ON PARAS 1 A, B, AND C, REF E, IN REPLY TO BELGIAN "OR" VERSION OF PARAS 4-8, AND CIRCULATED TEXT. BELGIAN REP THANKED THE US REP FOR THE COMMENT ON BELGIUM'S "MINIMALIST" POSITION ON CEILINGS, AND SAID HE WOULD REPORT THE COMMENT TO HIS AUTHORITIES. FRG REP SAID FRG WHOLE-HEARTEDLY AGREED WITH THE US VIEWS ON THE BELGIAN POSITION ON CEILINGS. HE NOTED THE US REFERENCE (SECOND SENTENCE IN PARA 1 C, REF E) TO THE NEED FOR CLEAR DEFINITIONS SO THAT

THE EAST COULD NOT USE IMPRECISION AS AN EXCUSE TO CLAIM THAT ALL WESTERN EQUIPMENT IS CONSTRAINED. HE SAID THAT WAS PRECISELY WHY THE FRG WANTS MORE CLARITY RE INCREASES IN SOVIET NUCLEAR ELEMENTS AND US TANKS "IN SUCH A MANNER AS TO UNDERMINE THE BASIS OF THE AGREEMENT".

7. DRAFT GUIDANCE, PARA 7, "EITHER" VERSION. US REP SAID US COULD NOT AGREE TO THE SECOND AND THIRD BRACKETED PHRASES (UK), WHICH SUPPORT THE THRUST OF THE UK PARA 8 BIS OF THE SUPPLEMENT, THE LATTER PARA SHOULD BE BRACKETED. HE DREW ON RATIONALE IN REF F, BUT DID NOT INDICATE ANY FLEXIBILITY ON PARA 7 OF THE "EITHER" VERSION AT THIS TIME. UK REP SAID SHE WOULD REPORT THE US REASONS, BUT DID NOT EXPECT UK THINKING WOULD CHANGE RAPIDLY. SHE SAID UK HAS SET OUT ITS VIEW ON A NUMBER OF OCCASIONS, AND HOLDS STRONGLY TO IT.

8. DRAFT SUPPLEMENT, PARA 3 (BIS) AND 8 (BIS). SEE ABOVE.

9. DRAFT SUPPLEMENT, PARA 3, "OR" VERSION, FIFTH TIC. FRG NOTED US REMARKS AT THE PREVIOUS MEETING THAT US DID NOT
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AGREE THAT ILLUSTRATIVE FIGURE FOR CCC SHOULD NECESSARILY BE AGREED WITH EAST IN PHASE I (PARA 3 D, REF G). HE SAID THAT IN LIGHT OF US REMARKS, BONN THINKS THAT PERHAPS "AGREEMENT" IS NOT THE BEST WORD FOR THE FIFTH TIC. THERE COULD BE AGREEMENT, OR MAYBE SOMETHING LESS, PERHAPS AN UNDERSTANDING, OR DECLARATIONS. BONN DOES NOT WISH TO SUGGEST A CHANGE IN THE WORD "AGREEMENT" NOW, BUT ONLY TO SAY FRG HAS NO FIXED VIEWS ON HOW TO ARRIVE AT AN ILLUSTRATIVE FIGURE. SOME KIND OF ILLUSTRATIVE FIGURE IS NECESSARY, HE SAID, BUT FRG IS FLEXIBLE ON MODALITIES.

10. DRAFT SUPPLEMENT, PARA 4. ITALIAN REP, WHO AT PREVIOUS MEETING WANTED A RESERVE ON CONTENT OF THE PACKAGE AS STATED IN PARA 4, STATED THAT ACCORDING TO HIS NEW INSTRUCTIONS HE COULD REMOVE THE BRACKETS AROUND PARA 4 WHEN THE REST OF THE DRAFT SUPPLEMENT IS ADEQUATE. (HE DID NOT RENEW HIS CALL FOR FURTHER DISCUSSION ON CONTENT OF THE PACKAGE.)

11. CANADIAN (ROY), ITALIAN AND BELGIAN REPS ARGUED THAT SPC HAD GONE AS FAR AS IT COULD BEFORE THE TWO WEEK RECESS BEGINNING AUGUST 11, AND ARGUED AGAINST HAVING A MEETING ON AUGUST 7. US AND DUTCH REPS SUPPORTED HAVING A THURSDAY MEETING, AND BOTH EMPHASIZED THE NEED FOR RAPID PROGRESS WHEN THE SPC RECONVENES AFTER THE RECESS. SPC WILL MEET THURSDAY, AUGUST 7. WE SHALL TRANSMIT FULL TEXTS OF THE DRAFT GUIDANCE AND SUPPLEMENT AS THEY EMERGE FROM THAT MEETING.

12. ACTION REQUESTED: US POSITION ON PARA 3 (BIS) OF THE SUPPLEMENT SHOULD INCLUDE COMMENT ON DUTCH VIEWS IN PARA 2 ABOVE.

STREATOR

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<< END OF DOCUMENT >>

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